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Cline, Darin 06-21-04.txt 1 IN THE UNITED STATES DISTRICT COURT 2 FOR THE MIDDLE DISTRICT OF ALABAMA 3 NORTHERN DIVISION 4 GRAND JURY 5 6 7 8 IN RE: GRAND JURY INVESTIGATION CRC 03-0233 10 11 12 13 14 15 BE IT KNOWN that on Monday, June 21, 2004, the testimony of DARIN CLINE was taken before the 16 Grand Jury of the United States District Court for the 17 Middle District of Alabama, Northern Division, in the 18 Grand Jury Room, United States Courthouse, One Church 19 Street, Montgomery, Alabama; MR. STEPHEN P. FEAGA, 20 MR. LOUIS V. FRANKLIN, MR. J. B. PERRINE, and 21 22 MR. JOHN GIBBS interrogating. 23 24 25 2 1 DARIN CLINE 2 The witness, having first been duly sworn to 3 speak the truth, the whole truth and nothing but the truth, testified as follows:

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- Cline, Darin 06-21-04.txt would be, in addition to getting it paid for, is it
- 21 also gets it done in a fashion that is not at public
- 22 expense.
- 23 A. Exactly. Exactly.
- Q. Now, let me focus away from that into this
- 25 thing that you called the lottery foundation. What
- 1 was the formal name of the lottery foundation?
- 2 A. It was the Alabama Education Lottery
- 3 Foundation.
- 4 Q. Can we call that AELF for purposes of the
- 5 rest of our discussion?
- 6 A. Sure.
- 7 Q. Or the lottery foundation. We'll use those
- 8 terms generically. But we're talking about AELF when
- 9 we talk about that. Okay?
- 10 A. You got it.
- 11 Q. All right. Did you -- and when I say you,
- 12 again, you and your company. You had an official role
- 13 in that?
- 14 A. Yes. We were hired to oversee and do the
- 15 fund-raising. And when I say oversee and do it, we
- 16 had employees of our company on the ground in the
- 17 campaign.
- 18 Q. And who hired you to do that?
- 19 A. The foundation, which I believe at that time
- 20 was headed by John Hall; but I'm not sure. I'd have
- 21 to go back and look at the articles of incorporation,
- 22 because we set up a (c)(4) to do this entity. And I
- 23 know --
- 24 Q. This would be a --

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25 A. -- it's complicated, but you set up a

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- 1 (c)(4) to go out and be able to advocate on a
- 2 political level; because anytime you advocate in
- 3 politics, the -- there is a worry that somebody that
- 4 is a (c)(3) entity will try to write off whatever
- 5 money they give, you know, because they think you can
- 6 write it off on your taxes or something. And a (c)(4)
- 7 is set up so that people specifically cannot write it
- 8 off on their taxes. And it is an entity that is going
- 9 to go out and politically communicate.
- 10 I'm sure I garbled that, but it's an important
- 11 distinction.
- 12 Q. All, setting up the (c)(4), does that also
- 13 put you in a posture where no -- that the corporations
- 14 can perhaps give more than they're otherwise
- 15 authorized to give for a political campaign?
- A. Well, it's -- see, but it's not a political
- 17 campaign. It's political advocacy. It's actually --
- 18 you're talking -- you're advocating for a political
- 19 side, but it's not a political campaign where the
- 20 campaign finance laws would apply. I'm not an
- 21 attorney.
- 22 Q. I understand.
- 23 A. So what we did is we hired attorneys that
- 24 said, okay, if we can set up a (c)(4) instead of a
- 25 (c)(6) or a (c)(3) and that kind of stuff, we'll set
- 1 up a (c)(4) so that we can raise money in unlimited
- 2 amounts from anybody we want to. Am I -- so we can
- 3 raise unlimited amounts from corporations that they Page 6

- 4 specifically cannot write off, that it is just stuff
- 5 that they're doing to advocate for a certain position
- 6 on a referendum campaign.
- 7 A referendum campaign, it's just different than a
- 8 traditional political campaign. A traditional
- 9 political campaign, you have these limits on corporate
- 10 money. You have certain personal limits in some
- 11 states. I know Alabama you don't, but the important
- 12 thing is that we set up an entity where
- 13 corporations -- where we didn't have to fall under all
- 14 of the elements of the Alabama campaign --
- 15 Q. Fair Campaign Practices Act?
- 16 A. Fair Campaign Practices Act, yes.
- 17 Q. Now, when you talk about (c)(3) and (c)(4),
- 18 you're talking about provisions of the United States
- 19 Internal Revenue Code; is that right?
- 20 A. Yes, sir.
- Q. A traditional 501(c)(3) charity is a charity
- 22 that somebody can contribute money to and it's tax
- 23 deductible to the person that makes the donation?
- 24 A. Correct.
- 25 Q. Like a church?
- 1 A. Yep. You got it.
- Q. Like Boy Scouts?
- 3 A. Exactly.
- 4 Q. You give -- like United Way?
- 5 A. Like United Way.
- 6 Q. Okay. That's a 501(c)(3). A 501(c)(4),
- 7 contributions to that entity are not tax deductible --
- 8 A. Correct

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- 9 Q. -- by the person who makes the contribution?
- 10 A. By the person who makes it.
- 11 Q. You indicated that you were familiar, but not
- 12 a lawyer, with a law called the Fair Campaign
- 13 Practices Act.
- 14 A. Right.
- 15 Q. Did the AELF have any responsibilities about
- 16 reporting money that it took in under the Alabama Fair
- 17 Campaign Practices Act?
- 18 A. Yes. Because it is advocating, from what I
- 19 understood from our attorneys, we had to -- we had to
- 20 put what I can best term as PAC status on this
- 21 foundation. And that is, it became a political action
- 22 committee so that it could go out and expressly
- 23 advocate for people to vote for this referendum. By
- 24 having this PAC status, we had to disclose anything
- 25 that we brought in and anything that we spent money

1 on.

- Q. And whom did you have to disclose that to?
- 3 A. To the Secretary of State is where we have to
- 4 do it here.
- 5 Q. During the time that you worked on behalf of
- 5 Governor Siegelman and Candidate Siegelman, did you
- 7 become familiar with him on a more than a casual way?
- 8 In other words, did you guys become friends or more
- 9 than casual acquaintances?
- 10 A. More than casual acquaintances is fair.
- 11 Q. So do you know anything about his
- 12 background? In other words, do you know what other
- 13 political offices he's held in the past?
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- 14 A. Oh, yeah. I know his biography, so I know
- 15 pretty much.
- 16 Q. Okay. Has he ever been -- now, this Fair
- 17 Campaign Practices Act and the filings that you made,
- 18 you said they had to be made to the Secretary of
- 19 State.
- 20 A. From what I understand. We had an accountant
- 21 that took care of that. So all I had to do was
- 22 whenever money came in, I gave that to the
- 23 accountant. He did the report. Whatever money was
- 24 spent, somebody else in the campaign was responsible
- 25 for that, the campaign manager, Carter Wells. Carter
- 1 Wells then gave that to Kassouf, which was our
- 2 accountant; and then the accountant made the proper
- 3 disclosure.
- 4 Q. So pursuant to your instructions, money that
- 5 came in for the Alabama Education Lottery Foundation
- 6 and its efforts would be given by you or people under
- 7 your supervision, ultimately copies of it and
- 8 accountings for it, to an accountant?
- 9 A. You got it.
- 10 Q. Is that David Kassouf?
- 11 A. David Rassouf, correct.
- 12 Q. And it was your instruction that any and all
- 13 money that came in should be reported to that account?
- 14 A. Correct.
- 15 Q. Isn't that correct? If your instructions
- 16 were being followed, that would have happened?
- 17 A. Yes.
- Q. And that was so that you could keep track of Page 9

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- 19 it and accurately report it under the Fair Campaign
- 20 Practices Act, correct?
- 21 A. That's correct. Correct.
- 22 Q. And know how much money you have?
- 23 A. Correct.
- Q. Okay. Has Governor Siegelman ever served in
- 25 the capacity of Secretary of State in the state of

1 Alabama?

- 2 A. Yeah. He was there from '78 to '86.
- Q. Okay. So he served two terms as Secretary of
- 4 State?
- 5 A. Correct.
- 6 Q. And that's the office that manages and takes
- 7 in reports under the Fair Campaign Practices Act?
- 8 A. Correct.
- 9 Q. Did you ever become aware of a -- the
- 10 existence of a check in the amount of \$250,000 that
- 11 was drawn on the account of an outfit named Integrated
- 12 Health Services? Did you ever see that check or
- 13 become aware of it?
- 14 A. Yes. I was given that check.
- 15 Q. Okay. If a fellow named Mr. Nick Bailey said
- 16 that he had the check delivered out to the campaign
- 17 offices for the AELF, would you dispute that?
- 18 A. No, I would not dispute that.
- 19 Q. You actually saw that check?
- 20 A. Yes. I had that check for a while.
- Q. What, if anything, did you do with that
- 22 check?
- A. A lot of times when you get large checks like Page 10

- 24 that, you're not sure exactly what to do with them,
- 25 because it's \$250,000 check. So at the request of

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- 1 Governor Siegelman and Nick Bailey, I held on to that
- 2 check until they could decide if they were going to
- 3 take the money or not.
- Q. Okay. Did you actually talk to Governor
- 5 Siegelman about that check?
- 6 A. Yes.
- 7 Q. He told you to hold that check?
- 8 A. Uh-huh.
- 9 Q. What did you do in response to his decision
- 10 to hold that check? What did you do with it?
- 11 A. Well, every once in a while, you're told
- 12 maybe -- you know, maybe we need to check out a
- 13 background or something like that. So I have a little
- 14 lockbox at my apartment. I put it in the lockbox in
- 15 my apartment.
- 16 Q. And held it?
- 17 A. And held it.
- 18 Q. Did Governor Siegelman ever contact you and
- 19 tell you to hold any other check that came in besides
- 20 that one for the Alabama Education Lottery Foundation
- 21 effort?
- 22 A. Not that I can recall.
- Q. Okay. And did anyone acting on his behalf
- 24 ever come to you and tell you to hold any other check?
- 25 A. Probably. And I say probably just because

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1 there were -- there were a couple of checks that were
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- Cline, Darin 06-21-04.txt probably ultimately held, but not as long as this
- 3 check was held. This check was held for an inordinate
- 4 amount of time.
- Q. All right. And did you ever direct your
- 6 subordinates to take that check, as you had all the
- 7 other checks, ultimately -- even the ones that were
- 8 held for a while ultimately got deposited; is that
- 9 right?
- 10 A. Right.
- 11 Q. This one -- did it ever get deposited in the
- 12 Alabama Education Lottery Foundation account, to your
- 13 knowledge?
- A. No, not that I know of.
- Q. What, if anything, happened to that check you
- 16 said you had kept in a lockbox?
- 17 A. I had -- I had the check. I kept asking
- 18 folks what I needed to do with this check, because I
- 19 was holding on to it. And ultimately, Governor
- 20 Siegelman and Nick Bailey told me to give it back to
- 21 them, that they would take care of it. And they said
- 22 more specifically that they weren't going to deposit
- 23 the check, that they were going to return it.
- 24 Q. Okay. And when you say they, did Governor
- 25 Siegelman tell you that?
- A. Yes. Governor Siegelman and Nick Bailey.
- Q. Okay. Do you know -- did you give them the
- 3 check back?
- 4 A. Yes.
- Q. Do you know what happened to that check after
- 6 you gave it back to them?

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- 7 Cline, Darin 06-21-04.txt 7 A. I had no clue what happened to that check
- 8 until I was, obviously, told by the agents that called
- 9 me.
- 10 Q. Okay. Now, did you become aware -- let me
- 11 ask you -- the lottery did not pass. October the
- 12 12th, 1998, is the date we're being given. Does that
- 13 sound right to you?
- 14 A. Oh, that's -- yeah. That's a bad day.
- 15 Q. Okay. Did your company continue -- did you
- 16 continue to engage in business efforts in the state of
- 17 Alabama after that?
- 18 A. Well, in the state of Alabama, yeah. We
- 19 still did the Alabama Democratic Party. We also did a
- 20 finish-up contract on the Alabama Education Lottery
- 21 Foundation, where we cleaned up the books; we put
- 22 focus sheets together. They're cost sheets that we
- 23 call people off of. We call them focus sheets. So we
- 24 have information on everybody that we've called on
- 25 these sheets. We reorganize these sheets into what we
- 1 call the master database and just got all that
- 2 information together so that we could give everything
- 3 back to Governor Siegelman. At the end of all our
- 4 projects, any information we create, any files we
- 5 create, we give directly back to him; because that is
- 6 his property. We don't keep anything.
- 7 Q. I understand. Now, as part of your effort to
- 8 fully account under the Fair Campaign Practices Act
- 9 for the activities of the AELF, did you arrange to
- 10 have filed on behalf of the Alabama Education Lottery
- 11 Foundation any final report at the Secretary of

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- 12 State's office?
- 13 A. I didn't arrange for any final report. We
- 14 had a meeting about the final reports, and we had
- 15 talked about what was going on with the foundation and
- 16 that kind of stuff. And it was at that report -- it
- 17 was at that kind of meeting we had that I was pretty
- 18 much told not to worry about it.
- 19 Q. Who told you not to worry about it?
- 20 A. Nick Bailey.
- Q. Okay. Where did this meeting take place? Do
- 22 you recall?
- A. I think it was at the Capitol.
- Q. Was the Governor there?
- 25 A. No, the Governor was not there.
- 1 Q. Okay. Was this after the lottery had failed?
- 2 A. This was after the lottery had failed.
- 3 Q. And you were intent at that time or engaged
- 4 in an effort to get a final accounting?
- 5 A. Yeah. We wanted to make sure that they had
- 6 everything that had come in. We still had received
- 7 some checks --
- 8 Q. They being?
- 9 A. We -- yeah, let me clarify. We still -- the
- 10 Alabama Education Lottery Foundation had still
- 11 received some checks because -- as of the day of the
- 12 campaign and a couple days after the campaign, because
- 13 the mail is not the most efficient in the world. So
- 14 we still had some of those checks. We still made
- 15 copies of those things. We still deposited those
- 16 checks. We gave all that to the accountant and was

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